

Statistics Statistique Canada Canada

## Impaired driving statistics

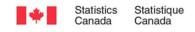


Telling Canada's story in numbers

Yvan Clermont Canadian Centre for Justice Statistics

Standing Senate Committee on Legal and Constitutional Affairs February 8<sup>th</sup>, 2018







### Key points

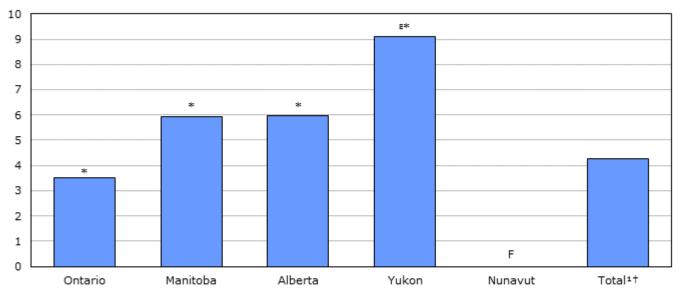
- While a very small proportion (4 %) of drivers' report that they drive while impaired, the majority of them are repeat offenders, and many report other at-risk driving behaviours, such as:
  - being the passenger of an impaired driver,
  - driving faster or more aggressively than average,
  - not using seatbelt, and
  - using a cell-phone while driving.
- Police-reported impaired driving rate decreased sharply, but it is still one of the most frequent crimes. Declines in recent years were more pronounced among young drivers, males and during the night; categories which are frequently targeted by campaigns and policies (e.g. zero-tolerance for young drivers).
- Drug-impaired drivers are less likely than alcohol-impaired drivers to be charged by police. When going to court, their cases take more than twice the time as alcohol-impaired to be completed and they are less likely to get a guilty verdict.





## About 1 in 20 drivers report having driven while impaired in the past year

Proportion of drivers who reported having driven an on-road vehicle after consuming two drinks in the preceding hour, in the previous 12 months, Ontario, Manitoba, Alberta, Yukon and Nunavut, 2014



percent

■ use with caution

F too unreliable to be published

value significantly different from the reference category estimate (p < 0.05)</li>

† reference category

1. Includes all provinces and territories that participated in the Canadian Community Health Survey driving module.

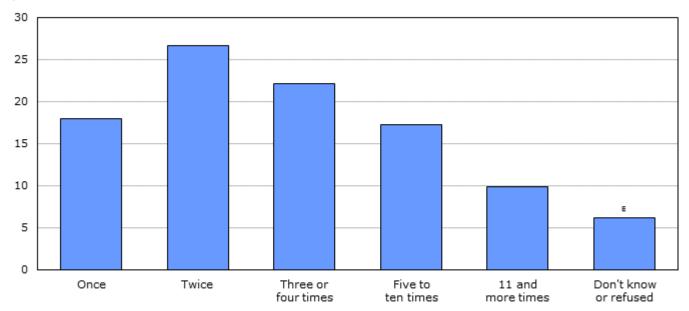
Note: Calculation of percentages is based on persons who reported having driven an on-road vehicle at least once in the 12 months preceding the survey.





### Vast majority of persons who drove while impaired did so more than once in the past year

Proportion of drivers who reported having driven an on-road vehicle after consuming two drinks in the preceding hour, by the number of times in the previous 12 months, Ontario, Manitoba, Alberta, Yukon and Nunavut, 2014



percent

■ use with caution

Number of times driving impaired in the previous 12 months

**Note:** Calculation of percentages is based on persons who reported having driven an on-road vehicle at least once in the 12 months preceding the survey.

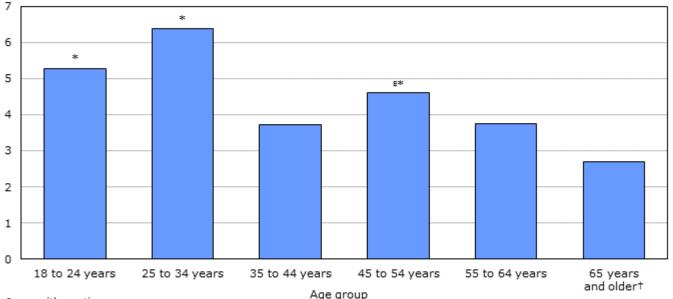




## Impaired driving associated with other at-risk driving behaviours

Proportion of drivers who reported having driven an on-road vehicle after consuming two drinks in the preceding hour, in the previous 12 months, by age group, Ontario, Manitoba, Alberta, Yukon and Nunavut, 2014

percent

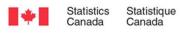


use with caution

\* value significantly different from the reference category estimate (p < 0.05)

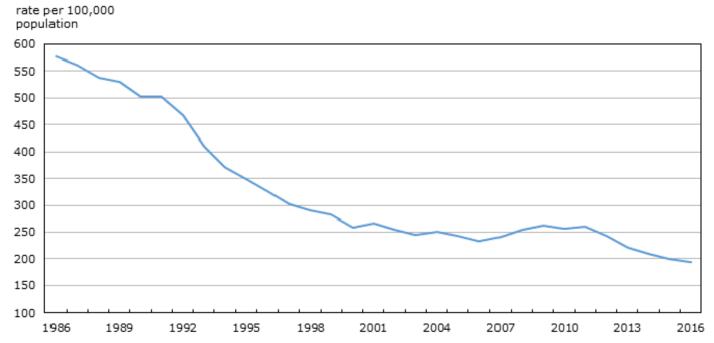
† reference category

**Note:** Calculation of percentages is based on persons who reported having driven an on-road vehicle at least once in the 12 months preceding the survey.



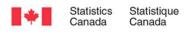


### Police-reported impaired driving rates declined sharply over the past 30 years



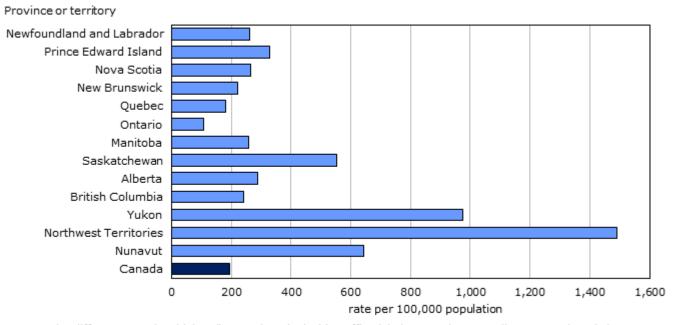
Impaired driving rate, Canada, 1986 to 2016

**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code*. Populations are based on July 1st estimates from Statistics Canada, Demography Division. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.



#### Canada

# Police-reported impaired driving rate highest in the territories and Saskatchewan, lowest in Ontario and Quebec



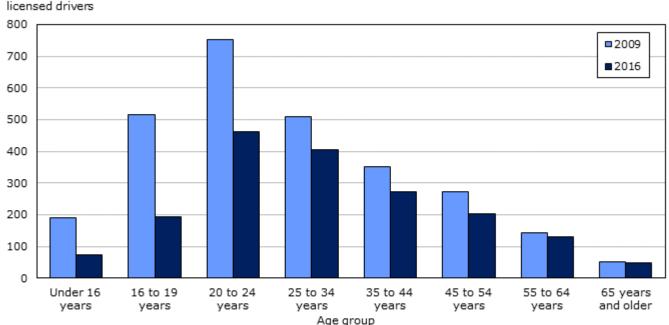
#### Impaired driving rate, by province or territory, 2016

**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code*. Populations are based on July 1st estimates from Statistics Canada, Demography Division. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





#### Police-reported impaired driving rates decreased for all age groups, with those under 20 showing largest decrease



Impaired driving accused, by age group, Canada, 2009 and 2016

rate per 100,000

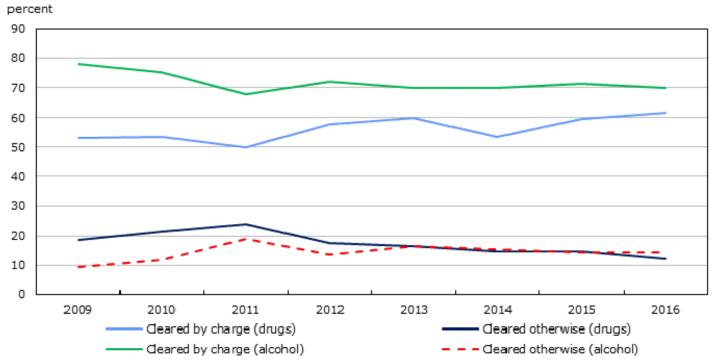
Note: The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the Criminal Code. Data on licensed drivers are taken from the report Canadian Motor Vehicle Traffic Collision Statistics, 2014, published by Transport Canada. Rates for 2015 were calculated based on the number of licensed drivers in 2014, as 2015 data were not yet available. Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





## Alcohol-impaired drivers more likely to be charged than drug-impaired drivers

Proportion of impaired driving incidents, by clearance status and substance causing impairment, 2009 to 2016



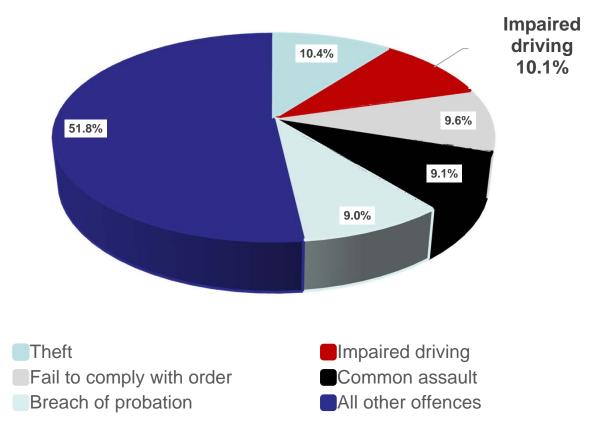
**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code*. Uncleared incidents are included in the calculation of percentages but do not appear on the chart. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.

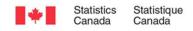
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## Impaired driving is one of the most frequent offences in court cases



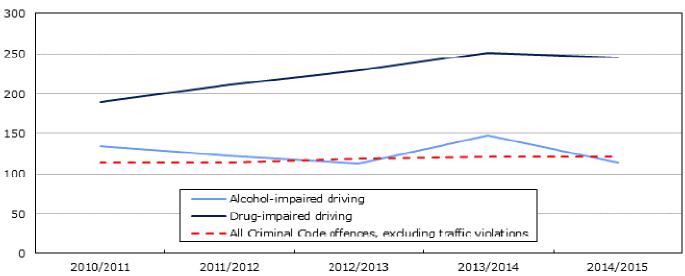




#### Compared to alcohol-impaired driving cases, drugimpaired cases take more than twice as long to complete

 Drug impaired cases require more appearances on average (7) than alcohol impaired cases (5)

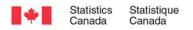
Median length of cases completed in criminal courts, by most serious charge, Canada, 2010/2011 to 2014/2015



**Note:** A case is defined as one or more charges against an accused person that were processed at the same time and received a final decision. Cases with more than one charge are represented by the most serious offence. The data exclude information from the superior courts of Prince Ecward Island, Quebec, Ontario, Manitoba and Saskatchewan and the municipal courts of Quebec due to the unavailability of data.

**Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey and Integrated Oriminal Court Survey combined file (impaired driving cases) and Integrated Oriminal Court Survey (all *Criminal Code* offences).

median length (in days)

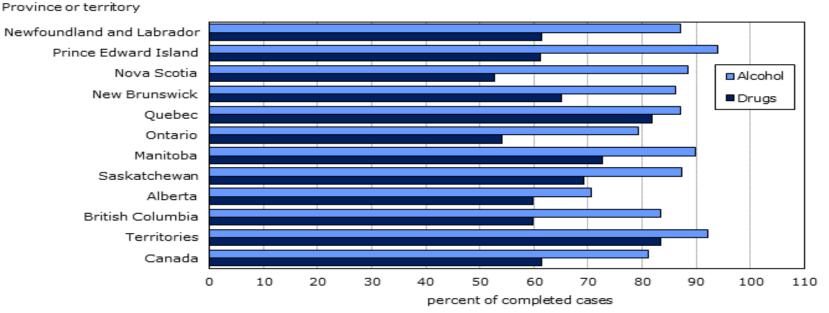


Canada

## Drug-impaired cases less likely to receive a guilty verdict

 Observed differences could have been related to detection technology for drugs being in development

Proportion of impaired driving cases that resulted in a guilty decision, by substance causing impairment and jurisdiction, 2010/2011 to 2014/2015



**Note:** A case is defined as one or more charges against an accused person that were processed at the same time and received a final decision. Cases with more than one charge are represented by the most serious offence. The data exclude information from the superior courts of Prince Edward Island, Quebec, Ontario, Manitoba and Saskatchewan and the municipal courts of Quebec due to the unavailability of data. Given the small number of drug-impaired cases in the territories, data from the territories were combined.

12 **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey and Integrated Criminal Court Survey (combined file).





#### Summary

- While a very small proportion of drivers' report that they drive while impaired, the majority of them are repeat offenders
- Impaired driving is associated with other at-risk driving behaviours
- Overall, impaired driving rate decreased sharply, but it is still one of the most frequent crimes
- Largest declines were recorded among drivers under 25—mostly in provinces that implemented a zero tolerance for young drivers—and among males
- Drug-impaired driving incidents are less likely to result in a charge than alcoholimpaired incidents, but the difference is narrowing
- While there is a peak period when alcohol impaired driving occurs—this is not the case for drug impaired driving and as such making police prevention programs more difficult
- Compared to alcohol-impaired driving cases, drug-impaired cases take more than twice as long to complete







### Appendix

#### Statistics Statistique Canada

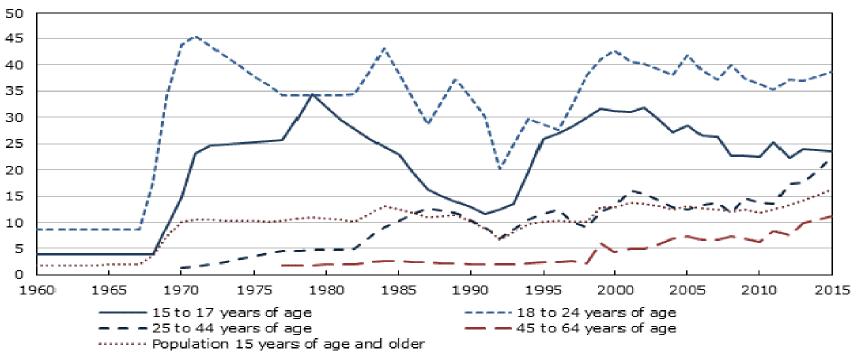


#### Cannabis consumption increasing for adults

• By 2015, two thirds of cannabis consumers were 25 years of age and older

#### Benchmarked and adjusted rate of cannabis consumption by age group, 1960 to 2015

percent



**Note:** The benchmarked rate of cannabis consumption estimates are based on a methodology that incorporates growth rates between modern and historical data sources with level estimates from the Canadian Community Health Survey – Mental Health.

Source: Statistics Canada, authors' calculations.

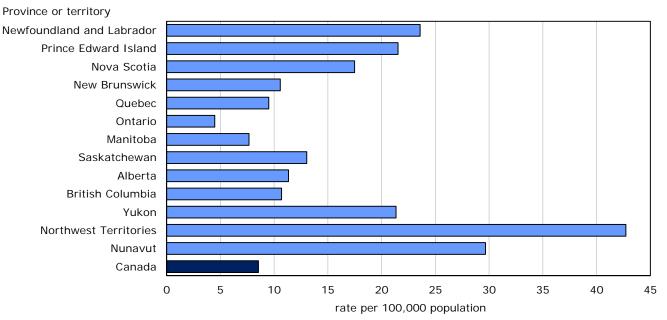
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### Police-reported drug-impaired rates highest in the territories and Atlantic Provinces

#### Rate of police-reported drug-impaired driving incidents, by province or territory, 2016



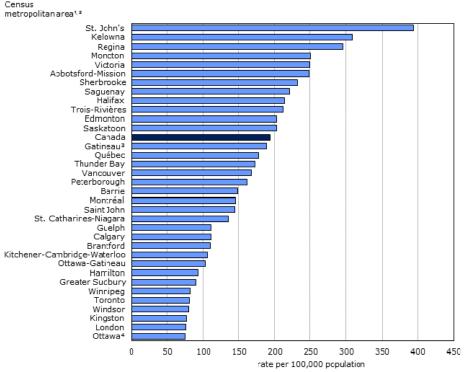
**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code.* Populations are based on July 1st estimates from Statistics Canada, Demography Division. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





#### Impaired driving rates in most metropolitan areas lower than the national average

Rate of police-reported impaired driving incidents, by census metropolitan area, 2016



1. A census metropolitan area (CMA) consists of one or more neighbouring municipalities situated around a core. A census metropolitan area must have a total population of at least 100,000 of which 50,000 or more live in the core. To be included in the CMA, other adjacent municipalities must have a high degree of integration with the core, as measured by commuting flows derived from previous census data. A CMA typically comprises more than one police service. 2. CMA populations have been adjusted to follow policing boundaries.

3. Gatineau represents the Quebec part of the Ottawa-Gatineau CMA.

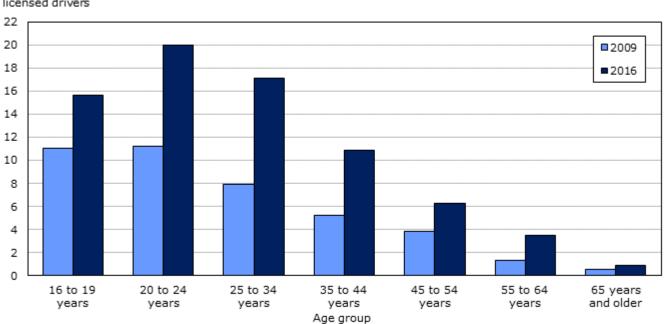
4. Ottawa represents the Ontario part of the Ottawa-Gatineau CMA.

Note: The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the Criminal Code. Populations are based on July 1st estimates from Statistics Canada, Demography Division. The Oshawa CMA is excluded from this chart due to the incongruity between the police service jurisdictional boundaries and the CMA boundaries. Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





## Rates of drug-impaired driving increased among all age groups



#### Drug-impaired driving accused, by age group, 2009 and 2016

rate per 100,000 licensed drivers

**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code*. The number of drug-impaired driving accused under 16 years of age was too small to be published. Data on licensed drivers are taken from the report *Canadian Motor Vehicle Traffic Collision Statistics, 2014*, published by Transport Canada. Rates for 2015 were calculated based on the number of licensed drivers in 2014, as 2015 data on licensed drivers were not yet available.

Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





	Alcohol-	impaired	driving	Drug-imp	aired dr	riving	Total impaired driving			
			percent			percent			percer	
			change in rate			change			change in rate	
Census metropolitan						in rate				
area	number	rate	from 2015	number	rate	from 2015	number	rate	from 2015	
St. John's	729	351	-5	90	43	0	819	394	-4	
Halifax	871	204	-2	43	10	17	914	215	-1	
Moncton	364	231	-6	30	19	6	394	250	-5	
Saint John	182	142	-14	3	2	0	185	145	-14	
Saguenay	354	212	3	15	9	-21	369	221	2	
Québec	1,343	168	9	82	10	-21	1,425	178	7	
Sherbrooke	446	224	32	16	8	-39	462	232	27	
Trois-Rivières	297	190	0	35	22	93	332	212	5	
Montréal	5,673	138	0	315	8	13	5,988	146	1	
Gatineau <sup>1</sup>	570	172	2	55	17	24	625	189	2	
Ottawa–Gatineau	1,288	96	-6	99	7	32	1,387	103	-4	
Ottawa <sup>2</sup>	718	71	-11	44	4	44	762	75	-6	
Kingston	123	73	21	6	4	197	129	77	24	
Peterborough	195	158	2	4	3	-1	199	161		
Toronto	4,771	77	-9	274	4	67	5,045	82	-6	
Hamilton	687	90	-12	21	3	-10	708	93	-12	
St. Catharines-Niagara	612	135	8	1	0	0	613	135	8	
Kitchener-Cambridge-										
Waterloo	573	104	5	8	1	58	581	106	e	
Brantford	160	109	1	2	1	0	162	111		
Guelph	148	112	-4	0	0	-100	148	112	-{	
London	373	72	-17	23	4	42	396	77	-15	
Windsor	261	78	-7	9	3	27	270	81	-6	
Barrie	304	140	5	18	8	11	322	149	5	
Greater Sudbury	145	88	-5	3	2	-67	148	90	-8	
Thunder Bay	195	162	42	13	11	335	208	173	48	
Winnipeg	645	81	-12	11	1	-59	656	82	-14	
Regina	712	288	-6	19	8	24	731	295	-6	
Saskatoon	640	200	-11	9	3	-3	649	202	-11	
Calgary	1,604	109	-16	44	3	-2	1,648	112	-16	
Edmonton	2,658	192	-12	154	11	23	2,812	203	-11	
Kelowna	554	281	-8	54	27	27	608	309	-6	
Abbotsford-Mission	453	243	-0 14	11	6	21	464	249	14	
Vancouver	4,116	161	2	164	6	11	4,280	168	2	
Victoria	874	236	-5	51	14	-1	925	249	-{	

#### Alcohol- or drug-impaired driving incidents, by census metropolitan area, 2016

... not applicable

1. Gatineau represents the Quebec part of the Ottawa-Gatineau CMA.

2. Ottawa represents the Ontario part of the Ottawa-Gatineau CMA.

Note: A census metropolitan area (CMA) consists of one or more neighbouring municipalities situated around a core. A census metropolitan area must have a total population of at least 100,000 of which 50,000 or more live in the core. To be included in the CMA, other adjacent municipalities must have a high degree of integration with the core, as measured by commuting flows derived from previous census data. A CMA is normally served by more than one police service. The Oshawa CMA is excluded from this table due to the incongruity between the police service service jurisdictional boundaries and the CMA boundaries. The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the *Criminal Code*. The change in percentage is based on unrounded rates. Population counts are based on July 1st estimates from Statistics Canada, Demography Division. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.

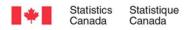




		Alcoh	ol-impaire	d	Drug-impaired						Alcohol- or drug-impaired					
		Impaired		Failure			Impaired		Failure			Impaired		Failure		
	Impaired	driving	Impaired	to		Impaired	driving		to		Impaired	driving	Impaired	to		
	driving causing	causing	operation of a	submit to a		driving causing	causing bodily	Impaired operation	submit to a		driving causing	causing bodily	operation of a	submit to a	Tota impaired	
		bodily														
Province or	death	harm	vehicle	test1	Total	death	harm	of a vehicle	test <sup>1</sup>	Total	death	harm	vehicle	test <sup>1</sup>	drivin	
territory	number															
Vewfoundland																
and Labrador	5	8	1,201	37	1,251	0	1	123	1	125	5	9	1,324	38	1,37	
Prince Edward																
Island	0	0	443	13	456	0	0	31	1	32	0	0	474	14	48	
lova Scotia	0	15	2,236	84	2,335	0	1	163	2	166	0	16	2,399	86	2,50	
lew	_					_	_		_		_					
Brunswick	5	13	1,421	157	1,596	0	0	78	2	80	5	13	1,499	159	1,67	
Quebec	11	205	13,901	117	14,234	1	11	776	3	791	12	216	14,677	120	15,02	
Ontario	25	75	13,300	740	14,140	3	2	605	15	625	28	77	13,905	755	14,76	
Aanitoba	10	46	3,114	120	3,290	1	1	98	1	101	11	47	3,212	121	3,39	
Saskatchewan	12	64	6,019	132	6,227	0	0	148	2	150	12	64	6,167	134	6,37	
Alberta	20	54	11,000	635	11,709	2	2	477	1	482	22	56	11,477	636	12,19	
British			· · · ·						-	=						
Columbia	11	45	9,440	1,447	10,943	1	4	501	2	508	12	49	9,941	1,449	11,45	
/ukon	0	5	336	17	358	0	0	8	0	8	0	5	344	17	36	
Vorthwest	4	-	640	40	C 4 4	•	~	10	0	40		-	<b>CO0</b>	40	00	
Territories	1	5	619	19	644	0	0	19	0	19	1	5	638	19	66	
Nunavut Canada	0	6	222	0	228	0	0 22	11	0 30	11	0	6 563	233	0	23	
	100	541	63,252	3,518	67,411 mpaired	8	22	3,038	Drug-im	3,098	108	503	66,290 Alcohol- d	3,548	70,50	
-		Impaired	м	Failure	npaneu		Impaired		Failure	paireu		Impaired	AICOHOI- C	Failure	inipaire	
	Impaired	driving	Impaired	to		Impaired	driving		to		Impaired	driving	Impaired	to		
	driving	causing	operation	submit		driving	causing	Impaired	submit		driving	causing	operation	submit	Tota	
	causing	bodily	operation of a	to a		causing	bodily	operation	to a		causing	bodily	of a	to a	impaire	
Province or	death	harm	vehicle	test <sup>1</sup>	Total	death		of a vehicle	test <sup>1</sup>	Total	death	harm	vehicle	test <sup>1</sup>	drivin	
territory	ucatii	nann	VCINCIC	1031	Total			0,000 popu		Total	ucatii	nam	VCIIICIC	1031	unvin	
Newfoundland								0,000 popu								
and Labrador	0.9	1.5	227	7.0	236	0.0	0.2	23.2	0.2	23.6	0.9	1.7	250	7.2	260	
Prince Edward	0.0				200	0.0	0.2	2012	0.2	20.0	0.0		200		20	
Island	0.0	0.0	298	8.7	307	0.0	0.0	20.9	0.7	21.5	0.0	0.0	319	9.4	32	
Nova Scotia	0.0	1.6	235	8.8	246	0.0	0.1	17.2	0.2	17.5	0.0	1.7	253	9.1	26	
New		-								-						
Brunswick	0.7	1.7	188	20.7	211	0.0	0.0	10.3	0.3	10.6	0.7	1.7	198	21.0	22	
Quebec	0.1	2.5	167	1.4	171	0.0	0.1	9.3	0.0	9.5	0.1	2.6	176	1.4	18	
Ontario	0.2	0.5	95	5.3	101	0.0	0.0	4.3	0.1	4.5	0.2	0.6	99	5.4	10	
<i>A</i> anitoba	0.8	3.5	236	9.1	250	0.1	0.1	7.4	0.1	7.7	0.8	3.6	244	9.2	25	
Saskatchewan	1.0	5.6	523	11.5	541	0.0	0.0	12.9	0.2	13.0	1.0	5.6	536	11.6	55	
Iberta	0.5	1.3	259	14.9	275	0.0	0.0	11.2	0.0	11.3	0.5	1.3	270	15.0	28	
British																
Columbia	0.2	0.9	199	30.5	230	0.0	0.1	10.5	0.0	10.7	0.3	1.0	209	30.5	24	
/ukon	0.0	13.3	896	45.3	955	0.0	0.0	21.3	0.0	21.3	0.0	13.3	918	45.3	97	
Vorthwest																
Territories	2.2	11.2	1,392	42.7	1,448	0.0	0.0	42.7	0.0	42.7	2.2	11.2	1,435	42.7	1,49	
	0.0	16.2	599	0.0	615	0.0	0.0	29.7	0.0	29.7	0.0	16.2	628	0.0	64	
Nunavut	0.0	1.5	000	0.0	010	0.0	0.0	20.7	0.0	20.1	0.0	10.2	020	0.0	01	

#### Impaired driving incidents, by type of offence and by province or territory, 2016

1. Includes offences of failure or refusal to provide a breath, blood or other bodily substance sample (C.C. 253(5)). Note: The different ways in which police services deal with traffic violations may impact police-reported statistics. Counts are based on the most serious offence in the incident may involve more than one traffic violation under the *Criminal Code*. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.

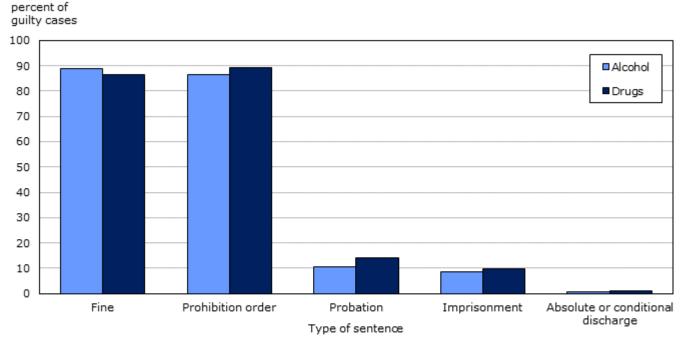




### Those found guilty of drug-impaired driving received sentences similar to those found guilty of alcohol-impaired driving

 Minimum fine of \$1,000 and probationary order of a one year ban on driving most often types of sentencing

Impaired driving guilty cases, by selected sentences and substance causing impairment, Canada, 2010/2011 to 2014/2015



**Note:** A case is defined as one or more charges against an accused person that were processed at the same time and received a final decision. Cases with more than one charge are represented by the most serious offence. The data exclude information from the superior courts of Prince Edward Island, Quebec, Ontario, Manitoba and Saskatchewan and the municipal courts of Quebec due to the unavailability of data.

Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey and Integrated Criminal Court Survey (combined file).

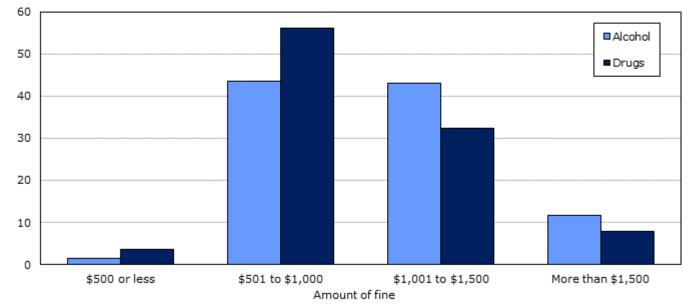




## Most fines for cases of impaired driving are above \$500

Impaired driving guilty cases and sentenced to a fine, by amount of fine and substance causing impairment, Canada, 2010/2011 to 2014/2015

percent of cases with a fine imposed



**Note:** A case is defined as one or more charges against an accused person that were processed at the same time and received a final decision. Cases with more than one charge are represented by the most serious offence. The data exclude information from the superior courts of Prince Edward Island, Quebec, Ontario, Manitoba and Saskatchewan and the municipal courts of Quebec due to the unavailability of data.

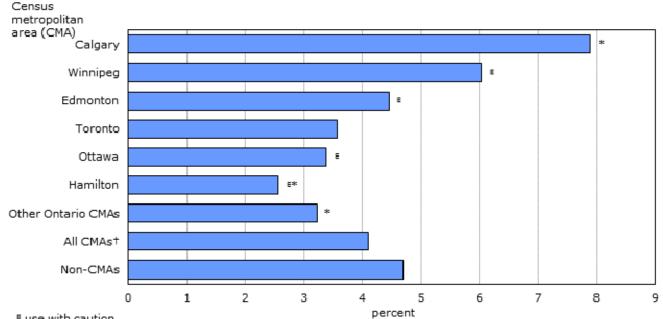
Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey and Integrated Criminal Court Survey (combined file).





### Calgary reported the highest self-report impaired driving rate

Proportion of drivers who drove an on-road vehicle after consuming two drinks in the preceding hour, in the previous 12 months, by selected census metropolitan areas, Ontario, Manitoba, Alberta, Yukon and Nunavut, 2014



use with caution

\* value significantly different from the reference category estimate (p < 0.05)

+ reference category

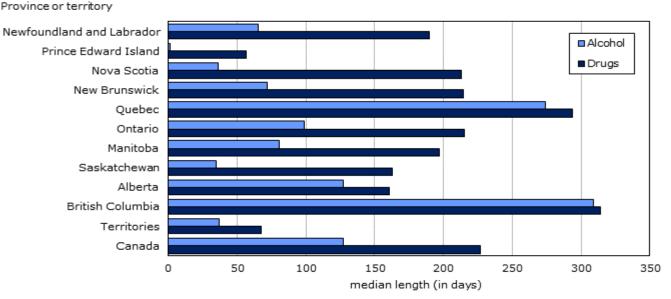
Note: Calculation of percentages is based on persons who reported having driven an on-road vehicle at least once in the 12 months preceding the survey.





#### Drug-impaired cases take longer to complete in all jurisdictions

#### Median length of impaired driving cases in criminal courts, by substance causing impairment and jurisdiction, 2010/2011 to 2014/2015



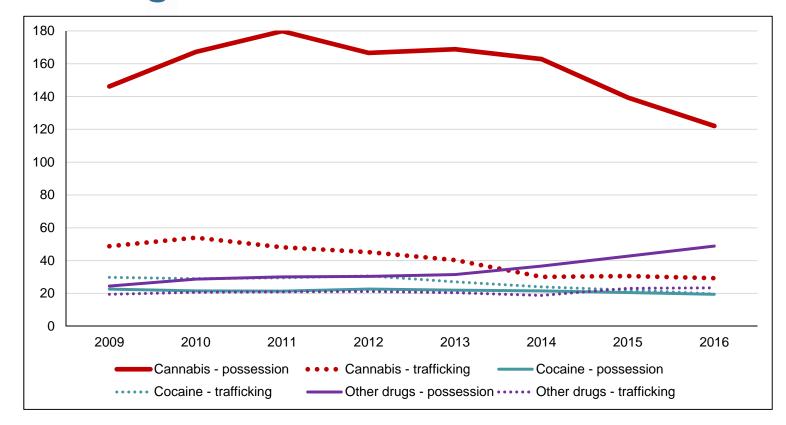
Note: A case is defined as one or more charges against an accused person that were processed at the same time and received a final decision. Cases with more than one charge are represented by the most serious offence. The data exclude information from the superior courts of Prince Edward Island, Quebec, Ontario, Manitoba and Saskatchewan and the municipal courts of Quebec due to the unavailability of data. Given the small number of drug-impaired cases in the territories, data from the territories were combined.

Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey and Integrated Criminal Court Survey (combined file).





### Rates for both cannabis possession and trafficking are on the decline



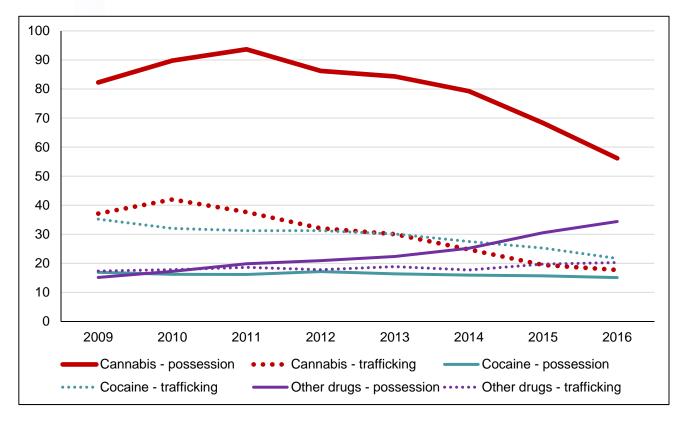
**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the Criminal Code. Populations are based on July 1st estimates from Statistics Canada, Demography Division.

Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.





## Rates of persons charged follow a similar pattern

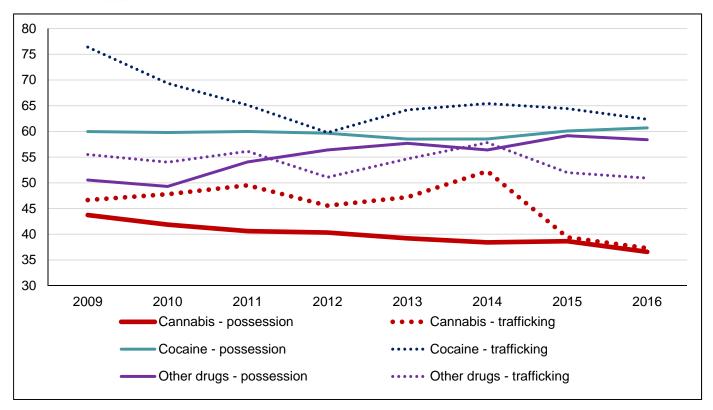


**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the Criminal Code. Populations are based on July 1st estimates from Statistics Canada, Demography Division. **Source:** Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.



#### Canada

### Just over one-third of cannabis incidents (possession or trafficking) are cleared by charge



**Note:** The different ways in which police services deal with traffic violations can impact police-reported statistics. Counts are based on the most serious offence in the incident. One incident can involve more than one traffic violation under the Criminal Code. Populations are based on July 1st estimates from Statistics Canada, Demography Division.

Source: Statistics Canada, Canadian Centre for Justice Statistics, Uniform Crime Reporting Survey.