



INTERNATIONAL
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Ms Shaila Anwar
Committee Clerk
The Senate

Office of the Director General

Lausanne, 31 October 2012
Ref. No. 2012/wag
Sent by e-mail: anwars@sen.parl.gc.ca

Fight against Irregular and Illegal Betting on sports

Dear Ms Anwar,

In your message sent to Mr Howard Stupp, you mentioned that the Canadian Senate Committee was interested in inviting the IOC and/or the COC to appear or send a brief note on the subject of betting on sports.

The IOC is pleased to give you some information on its initiative regarding the serious issue of sports manipulation through betting.

The sports movement is not against regulated betting, which is a major source of financing for sport worldwide. Furthermore, legal betting on sport allows fans to extend their support for athletes and teams, thus helping to build stronger attachments towards sport.

However, in the last few years, the manipulation of competition through betting has been identified as a new threat that has the potential to be far more damaging to the fabric of sport than doping.

The IOC has adopted a proactive approach by creating a Working Group on Irregular and Illegal Betting in Sport, comprised of representatives of the sports organisations, governments, betting operators and international organisations such as the United Nations Office on Drugs and Crime, the European Union, the Council of Europe and Interpol, in order to define a common approach and position on the matter.

During its last meeting, the Working Group approved recommendations, a copy of which is attached to this letter.

We remain at your disposal for any further information you might deem useful.

Yours sincerely,

Christophe De Kepper

Encl.

cc: Richard W. Pound, IOC Member in Canada
Beckie Scott, IOC Member in Canada
Marcel Aubut, COC President
Michael Chambers, ANOC



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Press release

To: All Media

Date: 2 February 2012

Place: Lausanne

PR07-2012

IOC's fight against irregular and illegal betting in sport moves to implementation phase

The third meeting of the Working Group on Irregular and Illegal Betting in Sport concluded today in Lausanne with the approval of a list of measures aimed at raising awareness, improving monitoring, intelligence and analysis, and strengthening or encouraging the adoption of legislation and regulations to combat the problem.

The Working Group, established on 1 March 2011, reviewed [recommendations](#) made by sub-groups of experts formed to look at three main areas: education; monitoring, intelligence and analysis; and legislation and regulations.

Composed of [representatives](#) from the sports world, governments, international organisations and betting operators, the Working Group endorsed the following series of proposals and methods for their implementation:

Concerning education:

- Encourage all members of the sports movement to use existing programmes and tools to raise awareness among athletes, their entourage and sports organisations
- Identify all the means that could be developed, particularly through collaboration with national authorities and specialised agencies of the United Nations, to reach the widest possible sporting audience

Concerning monitoring and the exchange of information and intelligence:

- Support the efforts of the Council of Europe and other regional public authorities, in conjunction with the IOC and the UN, to establish an information exchange network between existing national sports betting regulatory authorities, with an eye to including other national authorities in the future, in particular those in States outside Europe
- Continue, under the aegis of the IOC, to exchange points of view aimed at:
 - the creation of a common monitoring or information exchange system among the various sports betting operators; and
 - the sharing of this information with national regulators, international organisations (such



as Interpol) and betting operators, as well as with the sports movement during competitions or disciplinary investigations

Concerning legislation:

- Encourage States that have not yet done so to pass legislation that allows for irregular and illegal sports-betting activity to be combated effectively
- Strongly urge all those involved in the sports movement to update their internal rules to have effective regulations, including in the area of sanctions, to combat all forms of cheating linked to sports betting
- Determine, in cooperation with UNODC, Interpol and the relevant European institutions, the most appropriate means to produce guidelines needed for international conventions to be applied to irregular or illegal betting. Call on all governments to support making illegal and irregular betting a criminal offence

The Working Group approved the formation of a monitoring unit, whose mandate will be to follow the progress of the implementation of these recommendations. The monitoring unit will report its findings to the Working Group at its next meeting.

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For more information, please contact the IOC Media Relations Team:
Tel: +41 21 621 6000 e-mail: pressoffice@olympic.org, or visit our web site at www.olympic.org.

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**FOUNDING WORKING GROUP
ON THE FIGHT AGAINST IRREGULAR AND ILLEGAL SPORTS BETTING**

**Experts' Meeting on 2 November 2011
Subject 1 – Education and Information**

Conclusions of the experts to be submitted to the Founding Working Group

1. With a view to protecting sport's integrity, the importance of sport having rules on betting and players being educated about those rules must be highlighted.
2. The targets of education should be the athletes, their coaches, and their entire entourages in the broadest sense and including judges, referees, and all competition officials.
3. All the sports organisations (IFs, NOCs, NFs, clubs, sports associations, etc.) are encouraged to establish rules on betting where they have not done so already and implement education programmes to inform players, coaches, and officials of the rules. The umbrella sports organisations, SportAccord, ASOIF, AOIWF, ANOC and the IOC, are urged to implement the education programmes for their own constituents. The help and support of the various political authorities, as well as betting operators, is also requested.
4. Regarding the method and tools for education, there are existing programmes within some sports, which are freely available to other sports. These make use of different means, e.g. e-learning, although it is accepted that some face-to-face education is essential as it is the most effective and direct method, especially if delivered by top athletes. All avenues of disseminating these education programmes must be used where possible and appropriate.
5. A universal code of conduct should be created, which would be the same in principle for the different sports, as a basis for conveying the message. Those targeted should be informed that they should not bet on their own sport, on other sports that are part of a multi-sport event in which they are participating, or on other sports for which they might have specific information linked with their sport. A first document has been prepared by some of the experts.



**FOUNDING WORKING GROUP
ON THE FIGHT AGAINST IRREGULAR AND ILLEGAL SPORTS BETTING**

**Experts' Meeting on 2 November 2011
Subject 1 – Education and Information**

Code of conduct universal principles

1. **Know the rules** of your own sport and of multi sports events.
2. **Never bet** on your sport or on any sport on a multi sports event programme.
3. **Never fix** a competition or part of it.
4. **Be careful with inside information**, whether it relates to your sport or any other sport; never disclose such information.
5. **Report immediately** any time that you are approached to fix a competition or part of it.



**FOUNDING WORKING GROUP
ON THE FIGHT AGAINST IRREGULAR AND ILLEGAL SPORTS BETTING**

**Experts' Meeting on 22 September 2011
Subject 2 – Monitoring, Intelligence and Analysis**

Conclusions of the experts to be submitted to the Founding Working Group

1. Noting the efficiency of the national betting authorities, the creation of a national authority/regulator with statutory powers should be encouraged in States without them.
2. There is evidence that the existing national betting authorities are starting to work closely together, and the enlargement of such cooperation as well as the strengthening of their relations with both sports organisations and betting operators should be encouraged.
3. Noting the importance of the sports organisations' rules regarding betting, the use of insider information, match-fixing and subsequent disciplinary sanctions, greater consistency between these rules should be encouraged.
4. Noting the importance of a more global view in order to strengthen the efficiency of betting monitoring, it is recommended that the public and private betting operators develop their knowledge and monitoring exchanges from all over the world, in cooperation with the sports organisations.
5. Given the need for greater harmonisation of rules and better understanding of betting markets, there is a real interest in having a global forum to regularly exchange the views of the different parties concerned and allow the same level of understanding and cooperation as at the recent meeting. Given the IOC's neutrality, meetings within an IOC framework could be helpful in advancing this process.



**FOUNDING WORKING GROUP ON THE FIGHT AGAINST IRREGULAR
AND ILLEGAL BETTING IN SPORT**

**Experts' Meeting – 16 November 2011
Subject 3 – Legislation and Regulations**

Conclusions from the Experts' Meeting for submission to the Founding Working Group

1. In this fight, sports organisations need to have effective rules and be capable of acting in support of these. However, they cannot operate alone but require the support of the national prosecution authorities (justice/police/gambling regulators), international organisations and betting operators.
2. The appropriate national legislative framework is essential to regulate the activity and permit all forms of action against irregular and illegal betting in sport.
3. National betting regulators seem to represent the best solution for enabling effective cooperation between the various stakeholders, the sports movement, sports betting operators and public authorities, at both national and international level.
4. A national statute creating a criminal offence of sports manipulation linked to betting is needed in order for the national prosecution authorities to act, together with international agreements. It would be preferable if the statute creating the offence included certain guidelines in order to facilitate international cooperation.
5. Interpol and UNODC must play a central role in facilitating this international cooperation, particularly with regard to enabling the flows of information and intelligence between the investigating agencies, and to establishing guidelines allowing for meaningful cooperation, based on their practical experience.

**Participants in the Founding Working Group on
Irregular and Illegal Betting in Sport
Lausanne, 2 February 2012**

First name	Last name	Function	Organisation
Governments			
Hugh	Robertson	Minister for Sport and the Olympics	Ministry of Sports - UK
David	Douillet	Sports Minister	Ministry of Sports - France
Matthias	Remund	Director	Federal Office for Sport - Switzerland
Richard	Eccles	Deputy Secretary	Ministry of Sports - Australia
Michael	McGarrity	Legat Bern	US Federal Government FBI
Zhiyong	Zuo	Deputy Secretary General	Chinese Olympic Committee
Sung ik	Kim	Director in charge of International Relations	Ministry of Culture, Sports and Tourism - Korea
Karl-Heinz	Schneider	Head of Section SP2 EU and international sports matters	Federal Ministry of the Interior
National Betting Authorities			
Nick	Tofiluk	Director of Regulations	UK Gambling Commission
Jean-François	Vilotte	President	ARJEL
Chong	Kim	Commissioner	National Gambling Control Commission Korea
Luca	Turchi	Head of the Sports Betting and Horse Betting Sector	AAMS (It)
International organisations / other organisations			
Wilfried	Lemke	Special Advisor to the UN Sec. Gen.	UN
Maud	de Boer-Buquicchio	Deputy Secretary General	Council of Europe
Anne	Brasseur	Sports Commission Rapporteur	Parliament - Council of Europe
Pierre	Delsaux	Deputy Director General of the Internal Market Directorate-General	EU - Internal Market
Bente	Skovgaard Kristensen	Sports Director	Ministry of Culture - Denmark UE Presidency
Dimitri	Vlassis	Chief Corruption & Economic Crime Branch	UNODC
Philippe	De Koster	Acting President	Financial Intelligence Processing Unit
David	Howman	Director General	WADA
Jean Daniel	Pitteloud	Assistant Director, Legal Affairs	INTERPOL
NOCs			
Gunilla	Lindberg	Secretary General	ANOC
Michael	Chambers	President of the Juridical Commission	ANOC
Colin	Moynihan	Chairman	BOA
Sports organisations			
René	Fasel	President / EB Member	AIOWF
Francesco	Ricci Bitti	IOC member / President	ITF
Patrick	Bauman	IOC member / President	FIBA
Bernard	Lapasset	President	IRB
Andrew	Ryan	Director	ASOIF
Ingrid	Beutler	Head of the Integrity Unit	SportAccord
Huw	Roberts	Legal Counsellor	IAAF
Marco	Villiger	Director of Legal Affairs	FIFA
Gianni	Infantino	Secretary General	UEFA
Demetrio	Albertini	Vice-President	FIGC
Alastair	Ruxton	Lawyer	LOCOG
Rodrigo	Magalhaes	Lawyer	Rio 2016
Alexey	Krasnov	Executive Vice-President	Sochi 2014
Betting Operators			
Risto	Nieminen	President	World Lottery Association
Clive	Hawkswood	President	RGA
Andy	Cunningham	Head of Integrity	Betfair
Antonio	Costanzo	Bwin	EGBA
IOC			
Jacques	Rogge	IOC President	IOC
Ser Miang	Ng	IOC Vice-President	IOC
Thomas	Bach	IOC Vice-President	IOC
Frank	Fredericks	IOC Executive Board member	IOC
Guy	Drut	IOC member	IOC
Christophe	De Kepper	Director General	IOC
Pâquerette	Girard Zappelli	Secretary of the IOC Ethics Commission	IOC
Experts meetings moderators			
Jean-François	Lamour	Deputy	National Assembly - France
Mike	O'Kane	Trading Director	Ladbrokes -ESSA
Experts			
Detlev	Zenglein	CEO	ISM- EWS-FIFA